

## Message Text

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ACTION EB-08

INFO OCT-01 EUR-12 ISO-00 CAB-02 CIAE-00 COME-00  
DODE-00 DOTE-00 INR-10 NSAE-00 FAA-00 L-03 SS-15  
NSC-05 SP-02 /058 W  
-----022853 051741Z /41/50

R 050925Z JUL 78

FM AMEMBASSY PRAGUE

TO SECSTATE WASHDC 5690

INFO AMEMBASSY BRUSSELS

C O N F I D E N T I A L SECTION 1 OF 2 PRAGUE 1718

C O R R E C T E D C O P Y (CLASS TO READ CONF VICE LOU)

BRUSSELS FOR FAA

E.O. 11652: GDS

TAGS: EAIR, CZ

SUBJECT: CIVAIR: GENERAL KALICKY DICUSSES PAN AM PROBLEMS

REF: (A) PRAGUE 1662, (B) STATE 159618, (C) PRAGUE 1605,  
(D) PRAGUE 1595, (E) PRAGUE 1424, (F) 77 PRAGUE 0156

1. SUMMARY: KALICKY MAKES FOLLOWING POINTS ON PAN AM PROBLEMS: (A) GOC APOLOGIZES FOR JUNE 20 NOTAM VIOLATIONS AND PROMISES NO REPETITIONS; (B) NEW PROPOSAL ON HAY'S HOUSING PROBLEM WAS PROMISED BY JULY 15; (C) KALICKY BADLY WANTS IMPROVED CIVAIR RELATIONS AND CONTINUATION OF AIR TRANSPORT AGREEMENT AND URGED "DIRECT CONTACT" TO RESOLVE FUTURE PROBLEMS. E/C COUNSELOR WELCOMED APOLOGIES AND ASSURANCES BUT DID NOT DOUSE FIRE ON POSSIBLE ICAO ACTION ON NOTAM INFRACTION NOR POSSIBLE CAB DENIAL OF CSA'S EXTRA SECTION REQUESTS. COMMENT: MEETING INDICATED OUR MESSAGE HAD ALREADY GOTTEN THROUGH TO KALICKY. EMBASSY SUGGESTS WE AWAIT CONCRET RESULTS, CONSIDER INFLECTING SOME PAIN ON CSA BUT AVOID DRASTIC ACTION. END SUMMARY.

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2. ON JUNE 30, E/C COUNSELOR CALLED ON GENERAL PRAVOSLAV CALICKY, DIRECTOR OF CIVIL AVIATION ADMINISTRATION, MIN. OF TRANSPORT, FOR APPOINTMENT SUGGESTED AND ARRANGED BY ZANTOVSKY OF MIN. FOREIGN AFFAIRS (REF A). ALSO PRESENT WERE FIVE OTHER CZECHOSLOVAKS REPRESENTING TRANSPORT, MFA AND CZECHOSLOVAK AIRLINES

(CSA). FOR ONE HOUR, KALICKY AND E/C COUNSELOR DISCUSSED PAN AMERICAN'S PROBLEMS IN PRAGUE, PARTICULARLY MOST RECENT THREE (REFS C, D, AND E).

3. USING VLADIMIR JUNEK OF HIS MINISTRY AS A TRANS-LATOR, KALICKY TOOK PAINS TO MAKE FOLLOWING POINTS:

(A) RE JUNE 20 NOTAM EXPECTATIONS, GOC APOLOGIES FOR "UNINTENTIONAL" ERRORS ON ITS PART WHICH CAUSED HARM TO PAN AM AND OTHER CARRIERS. KALICKY HAS SINCE THEN PERSONALLY "NEGOTIATED" THIS MATTER WITH OTHER GOC AUTHORITIES (NO DOUBT MILITARY BRASS WHO ORDERED CIVIL AIR AUTHORITIES TO ISSUE NOTAM CLOSING AIRPORT THEN UNILATERALLY ALLOWED CSA AND AEROFLOT TO FLY ANYWAY) AND NOW WISHES TO ASSURE USG AND PAN AM PERSONALLY THAT THERE WILL BE NO REPETITION OF THE JUNE 20 "DISCREPANCIES". EMBASSY IS CORRECT IN SAYING THAT A NOTAM IS NOT NEGOTIABLE AND THAT GOC ACTED WRONGLY IN GRANTING EXCEPTIONS, WHICH WERE A "MISTAKE". (NOTE: KALICKY NEVER REALLY EXPLAINED REASONING FOR NOTAM FIASCO, CONCENTRATING HIS COMMENTS INSTEAD ON ACCEPTING BLAME AND PROMISING NO REPETITIONS. HOWEVER, HE DID HINT THAT CAUSE WAS BUREAUCRATIC CONFUSION RESULTING FROM "RECENT" REORGANIZATION OF CIVIL AIR OFFICIALDOM, SEE REF F, WHICH BROUGHT KALICKY AND OTHER MILITARY OFFICERS INTO CONTROL 18 MONTHS AGO. KALICKY ALSO INTIMATED THAT JUNE 20 EXCEPTIONS RESULTED FROM "AIR SPACE CONGESTION".)

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TION" BUT DID NOT ELABORATE.)

(B) ON PAN AM REPRESENTATIVE HAYS' HOUSING PROBLEM, KALICKY WILL "PERSONALLY" PURSUE THIS MATTER WITH HEAD OF SPRAVA SLUZEB EVEN THOUGH SPRAVA COMES UNDER MFA'S JURISDICTION, NOT HIS. KALICKY STRESSED HE WANTS TO HELP ON THIS MATTER BECAUSE HE REALIZES IT IS CRUCIAL TO IMPROVE CIVIL AIR RELATIONS. HE PROMISED THERE WILL BE A NEW PROPOSAL FOR HAY TO CONSIDER BY JULY 15 AT THE LATEST. (NOTE: KALICKY EVIDENTLY HAS IN MIND A SPRAVA SLUZEB OFFER TO HAY OF NEW QUARTERS THAT ARE LESS COSTLY THAN THE LARGE HOUSE HE NOW OCCUPIES BUT CONSIDERABLY BETTER THAN SHABBY APARTMENT HAY DECLINED IN MARCH, THE ONLY ALTERNATIVE TO HIS PRESENT HOUSE WHICH SPRAVA HAS YET SHOWN HAY.)

(C) WHEN E/C COUNSELOR RAISED PAN AM'S PROBLEMS IN TAKING PRAGUE AIRPORT APPROACH PHOTOS (KALICKY HIMSELF HAVING PREVIOUSLY RAISED NOTAM AND HOUSING MATTERS), KALICKY SAID HE WAS NOT FULLY INFORMED.

(D) ALMOST AS A FOOTNOTE, KALICKY MENTIONED BRIEFLY HIS HOPE THAT USG WILL APPROVE CSA'S PENDING

REQUESTS FOR THREE EXTRA SECTIONS FLIGHTS (PARA 4, REF B). WHILE IT WAS OBVIOUS THAT THESE APPROVALS ARE IMPORTANT TO HIM, HE DID NOT TIE THEIR APPROVAL TO BETTER TREATMENT FOR PAN AM HERE. IN FACT, BY SPECIFYING JULY 15 AS DEADLINE FOR MAKING NEW HOUSING PROPOSAL, HE MAY HAVE IN MIND COURTING OUR FAVOR BEFORE JULY 19 DATE EXTRA SECTIONS WOULD START FLYING. BYRNE

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TO SECSTATE WASHDC 5691  
INFO AMEMBASSY BRUSSELS

C O N F I D E N T I A L SECTION 2 OF 2 PRAGUE 1718

(E) REPEATEDLY, KALICKY EMPHASIZED THAT HE VERY MUCH WANTS IMPROVED CIVAIR RELATIONS WITH U.S. HE SAID THAT AIR TRANSPORT AGREEMENT (ATA) SHOULD BE MAINTAINED AND PROMISED TO IMPROVE COOPERATION WITH PAN AM. ANY FUTURE CIVAIR PROBLEMS SHOULD BE SETTLED PERSONALLY THROUGH "DIRECT CONTACT". (NOTE: IN PAST, PAN AM HAS HAD TO ASK EMBASSY TO ASK MFA TO RAISE PROBLEMS WITH TRANSPORT OFFICIALS. KALICKY WAS VAGUE AS TO WHETHER HE WAS CALLING FOR DIRECT ACCESS TO HIS MINISTRY FOR BOTH EMBASSY AND PAN AM OR ONLY FOR FORMER. WE WILL WORK ON PREMISE DIRECT ACCESS APPLIES FOR PAN AM AS WELL AND HAVE SUGGESTED TO HAY, WHOEM WE PRIEFED AFTER THE MEETING, TO WORK UNDER SAME ASSUMPTION.) KALICKY SAID THAT THREE RECENT PROBLEMS SHOULD NOT BE VIEWED AS A "PACKAGE" SINCE THEY WERE CAUSED BY SEPARATE EVENTS THAT "JUST HAPPENED". NO ANTI-PAN AM DISCRIMINATION WAS INTENDED.

4. IN REPLY TO KALICKY'S POINTS, E/C COUNSELOR STRESSED (AMONG OTHER THINGS):

(A) EMBASSY WELCOMES KALICK'S APOLOGY FOR  
JUNE 20 INCIDENT AND HIS ASSURANCE THAT NEW ARRANGE-  
MENTS WILL ASSURE NO REPETITIONS. WE WILL FORWARD  
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THESE COMMENTS TO WASHINGTON BUT MUST NOTE THAT  
USG IS STILL STUDYING EPIDOSE AS POSSIBLE VIOLATION  
OF ICAO COMMITMENTS.

(B) EMBASSY DOES NOT SEEK TO DICTATE TO GOC ON  
DETAILS OF HOUSING PROBLEM BUT INSISTS THAT PAN AM'S  
INTERESTS BE SAFEGUARDED. NOT ONLY MR. HAY'S NEEDS  
BUT THOSE OF ANY ULTIMATE SUCCESSOR MUST BE TAKEN  
INTO ACCOUNT.

(C) EMBASSY SHARES KALICK'S HOPE THAT  
CIVAIR RELATIONS WILL IMPROVE AND ATA MAINTAINED.  
THIS DEPENDS, AMONG OTHER THINGS, ON IMPROVED TREAT-  
MENT FOR PAN AM. WE MADE NO PROMISES ON CSA'S EXTRA  
SECTION FLIGHT REQUESTS, OTHER THAN TO ASSURE KALICKY  
THAT EMBASSY WOULD FORWARD HIS COMMENTS TO WASHINGTON  
FOR CONSIDERATION.

5. COMMENT: MEETING WITH KALICKY, A RARE IF NOT  
UNPRECEDENTED EVENT, CLEARLY SIGNALLED GOC'S DEEP CONCERN THAT  
THEIR OWN ACTIONS MAY HAVE SERIOUSLY JEOPARDIZED THESE  
RELATIONS. WHILE WE EXPECTED "SOOTHING WORDS OR LEGALISMS"  
(PARA 5, REF A), KALICKY GAVE US NO LEGAL JUSTIFICATIONS BUT  
RATHER PROFUSE APOLOGIES AND SEEMINGLY SINCERE (ON HIS  
PART, AT LEAST) PROMISES THAT MATTERS WILL IMPROVE. CERTAINLY  
THE MESSAGE WE HAVE BEEN EXPRESSING TO MFA HAS GOTTEN THROUGH  
LOUD AND CLEAR TO KALICKY, WHO, ALS, IS NOT NECESSARILY A  
BUREAUCRATIC HEAVY-WEIGHT. EMBASSY SUGGESTS THAT WE AWAIT  
CONCRETE RESULTS. MEANWHILE, WE STAND BY OUR REF A RECOMMENDATIONS  
THAT WE CONSIDER INFLECTING SOME PAIN ON CSA, PERHAPS BY DIS-  
APPROVING ONE OR MORE EXTRA SECTION REQUESTS, WHILE DOING NOTHING  
DRASTIC THAT WOULD WORSEN A SITUATION THAT COULD WELL  
IMPROVE.

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## Message Attributes

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